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Message Text

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ACTION EUR-12

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FM AMEMBASSY MADRID
TO SECSTATE WASHDC 6397

C O N F I D E N T I A L MADRID 5451

E.O. 11652: GDS
TAGS: MARR, PFOR, SP
SUBJECT: IMPLEMENTATION OF TREATY OF FRIENDSHIP AND COOPERATION--
STRUCTURAL ARRANGEMENTS

REF: STATE 169646

1. I MET JULY 13 WITH AMBASSADOR ROVIRA (ACCOMPANIED BY MOST OF THE MILITARY MEMBERS OF THE OLD TREATY NEGOTIATING TEAM) FOR AN INITIAL DISCUSSION OF THE STRUCTURAL ARRANGEMENTS TO BE PUT IN PLACE ONCE THE TREATY COMES INTO EFFECT. THE FOLLOWING GROUND WAS COVERED, WITH ROVIRA NOTING THAT CONFIRMATION ON THE SPANISH SIDE WOULD HAVE TO COME FROM HIGHER LEVELS OF THE GOS.

2. LEVELS OF REPRESENTATION: I INDICATED THAT I WOULD BE DESIGNATED AS US PERMREP ON THE COUNCIL. THE PREVIOUS ASSUMPTION THAT THE SPANISH PERMREP WOULD BE UNDER SECRETARY OF FOREIGN AFFAIRS REQUIRES CONFIRMATION SINCE OREJA IS NOW THE MINISTER. THE ECONOMIC, S&T, AND EDUCATIONAL AND CULTURAL COMMITTEES WILL BE HEADED BY FOREIGN MINISTRY DIRECTORS GENERAL AND ASSISTANT SECRETARIES OF STATE, THE LATTER BEING REPRESENTED FROM TIME TO TIME BY THEIR DEPUTIES. AT THE WORKING LEVEL, THE US REPRE-SENTATIVES WILL COME FROM THE EMBASSY(PAO, SCIATT AND ECON COUNSELOR). CO-DIRECTORS OF THE PERMANENT SECRETARIAT WILL BE PROVIDED FROM THE FOREIGN MINISTRY AND THE EMBASSY (THE CLEAR UNDERSTANDING IS THAT THE OCCUPANTS WILL BE LUIS CUERVO AND
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THE EMBASSY POL/MIL COUNSELOR). ALSO ON THE PERMANENT SECRETARIAT

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WOULD SIT MILITARY REPRESENTATIVES OF THE COMBINED STAFF
FOR THE PURPOSE OR COORDINATION OF EFFORT.

3. THE PRINCIPAL PROBLEM REMAINS THE LEVEL OF DIRECTION OF THE
POL/MIL ADMINSTRATIVE AFFAIRS COMMITTEE (WHICH REPLACES THE
PRESENT PERMANENT SECRETARIAT OF THE JOINT COMMITTEE). HERE THE
PROBLEM IS LARGELY ON THE SPANISH SIDE, WITH THE FOREIGN MINISTRY
ATTEMPTING TO CARVE OUT SOME ROLE FOR ITSELF, AND THE MILITARY
TRYING TO LIMIT THIS TO THE EXTENT THEY CAN. IN ANY EVENT, THERE
WAS NO SPANISH OBJECTION TO MY SUGGESTION THAT, IN LIGHT OF THE
PARTICULAR RESPONSIBILITIES OF THIS COMMITTEE, NO WASHINGTON
REPRESENTATION WOULD BE NEEDED. ROVIRA AND I AGREED THAT THE
CO-CHAIRMEN MIGHT BE THE DIRECTOR GENERAL FOR NORTH AMERICAN
AFFAIRS AT THE FOREIGN MINISTRY AND THE MINISTER-COUNSELOR OF
THE EMBASSY, IN EACH CASE WITH MILITARY DEPUTIES (FOR US, CHIEF
JUSMG), WHO IN FACT WOULD CARRY ON MOST OF THE BUSINESS OF THE
COMMITTEE. THE CIVILIAN CO-DIRECTORS COULD BE REPRESENTED BY
OTHERS(ON OUR SIDE PARTICULARLY WHEN THE MINISTER-COUNSELOR
WOULD BE SERVING AS CHARGE) AND PROVISION WOULD BE MADE FOR THE
CO-DIRECTORS OF THE PERMANENT SECRETARIAT TO SERVE AS EX-OFFICIO
MEMBERS OF THE COMMITTEE. IT HAD BEEN MY UNDERSTANDING THAT
ROVIRA HOPED THAT OUR AGREEMENT ON THIS WOULD BE PERSUASIVE WITH
THE SPANISH MILITARY. HOWEVER, AGREEMENT WAS NOT REACHED ON THE
SPANISH SIDE AND WE WILL HAVE TO COME BACK TO THIS. ONE POSSIBLE
SOLUTION WILL BE TO HAVE COEQUAL CIVILIAN AND MILITARY CO-CHAIR-
MEN, BUT I INTEND TO GIVE THE FOREIGN MINISTRY AMPLE OPPORTUNITY
TO WORK OUT ITS PROBLEM WITH THE SPANISH MILITARY.

4. OFFICE SPACE: IT NOW APPEARS THAT THE VARIOUS ELEMENTS ON
THE SPANISH SIDE MAY BE ABLE TO AGREE AMONG THEMSELVES THAT THE
COUNCIL AND ALL ITS SUBSIDIARY BODIES SHOULD SHARE APPRO-
PRIATE OFFICE SPACE AT A SINGLE NEW SITE IN MADRID. (THIS WOULD NOT
AFFECT JUSMG/MAAG PRESENCE AT THE AIR MINISTRY.) TO THIS END,
THE SPANISH WANT TO KNOW AS SOON AS POSSIBLE EXACTLY WHAT THE
EOMPOSITION OF THE US SIDE OF THE COMBINED STAFF WILL BE. FOR
THEIR PART, THEY REPORT THAT GEN. LLOSA WILL BE ASSISTED INITIALLY
BY TWO NAVY CAPTAINS, AN AIRFORCE COLONEL, AND AN ARMY COLONEL,
PLUS A SMALL ADMINISTRATIVE/CLERICAL STAFF.

5. SITE OF MEETINGS: IT IS ASSUMED THAT THE MEETINGS WILL
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LARGELY TAKE PLACE IN MADRID, PARTICULARLY AT THE WORKING LEVEL,
BUT WITHOUT EXCLUDING MEETINGS IN WASHINGTON AT ANY LEVEL.

6. SPANISH LIAISON OFFICER AT EUCOM: I SUGGESTED THAT WE LEAVE
THIS FOR LATER, AFTER AN OPPORTUNITY FOR MILITARY-TO-MILITARY
DISCUSSION OF THE PRECISE ROLE SUCH A LIAISON OFFICER WOULD
HAVE. IT WAS AGREED THAT THIS ROLE SHOULD BE WELL-DEFINED.
THE HIGH GENERAL STAFF REPRESENTATIVE (VICE ADMIRAL ROMERO)

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SUGGESTED THAT, UNTIL A LIAISON OFFICER IS NAMED, THE SPANISH MILITARY ATTACHE IN BRUSSELS MIGHT BE REGARDED AS A POINT OF CONTACT.

7. SUBSIDIARY COMMITTEES: THERE WAS NO DISAGREEMENT AT ALL BETWEEN ROVIRA AND MYSELF THAT, IF THE JOINT WORKING GROUP MENTIONED DURING EX-MINISTER VILLAR MIR'S RECENT VISIT TO WASHINGTON IS TO COME INTO EXISTENCE (AND THIS IS CLEARLY IN DOUBT NOW THAT VILLAR MIR HAS DEPARTED THE SCENE), IT WOULD OPERATE ONLY UNDER THE AEGIS OF THE JOINT COMMITTEE ON ECONOMIC AFFIAIRS. I INDICATED TO ROVIRA THAT I THOUGHT THE ECONOMIC COMVITTEE ITSELF WOULD SUFFICE. THERE WAS NO DISAGREEMENT WITH MY SUGGESTION THAT THE FULBRIGHT COMMISSION CONTINUE TO FUNCTION HERE UNDER THE AEGIS OF THE NEW JOINT COMMITTEE ON EDUCATIONAL AND CULTURAL AFFAIRS. ON THE UNDERSTANDING THAT 16TH AIR FORCE WOULD LIKE THE JACCC (JOINT AIR COORDINATION AND CONTROL CENTER) TO CONTINUE IN EXISTENCE UNDER THE NEW TREATY, I PROPOSED THAT IT BE PLACED UNDER THE AEGIS OF THE POL/MIL COMMITTEE. NO SPANISH DECISION HAS BEEN MADE AS TO THE FUTURE OF THE MIXED COMMISSION ON JURISDICTION, WHICH HANDLES US REQUEST FOR WAIVER OF LEGAL JURISDICTION OVER MEMBERS OF THE U.S. FORCES.

8. INTERIM ARRANGEMENTS: WE AGREED THAT IN THE TIME BETWEEN THE EXCHANGE OF INSTRUMENTS OF RATIFICATION AND THE ACTUAL FORMATION OF THE NEW JOINT COMMITTEES PROGRAMMING AND BUDGETING QUESTIONS AND OTHER PLANNING DISCUSSIONS WOULD CONTINUE ON AN INFORMAL BASIS. ROVIRA INDICATED, WITH RESPECT TO THE CURRENT WORK OF THE NOW EXISTING PERMANENT SECRETARIAT, THAT THIS COULD BE HANDLED THROUGH NORMAL DIPLOMATIC CHANNELS DURING THE BRIEF INTERIM BEFORE THE NEW POL/MIL COMMITTEE COMES INTO BEING.

9. NO FURTHER SESSION HAS BEEN SCHEDULED, BUT I
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WOULD EXPECT TO BE MEETING AGAIN WITH SPANISH OFFICIALS ON THIS RANGE OF ISSUES ONCE THE FOREIGN MINISTER HAS HAD A CHANCE TO FOCUS ON SOME OF THE ISSUES AND THE FOREIGN MINISTRY HAS HAD A CHANCE TO TALK FURTHER WITH SPANISH MILITARY LEADERS ABOUT THE LEVEL OF REPRESENTATION ON THE POL/MIL COMMITTEE. HOPEFULLY, BY THEM I WILL ALSO HAVE IN HAND INSTRUCTIONS CONCERNING THE COMBINED STAFF, THE LIAISON OFFICER AT STUTTGART, AND THE OTHER MATTERS ON WHICH THE REFERENCED TELEGRAM INDICATES FURTHER WORD WILL BE COMING FROM WASHINGTON.
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